

High Level Seminar on Environmentally Sustainable Cities

PPPs for Sustainable Urban Infrastructure

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Contents

PPPs

PPPs in Cities

- Needs and Challenges
- Imperatives to Success

PPP Examples





PPPs are not just

Dublic Party Pays, but

- Pays for performance and measurable improvements to living standards
 - □ Not a \$100 mn water project but clean, pressurized, continuous supply
 - Not a \$ 500 mn road project but few hours reduction in travel time on a pothole free road
- Pays to a party better suited to perform and manage risk
- Aims to pay a price that is less that its own (risk adjusted) cost of providing service

Derivate Party Performs, but

- Channels private sector efficiency and innovation in delivering public services
- Designs projects considering whole-life
- □ Shares international best practices in service delivery
- □ Willing to share risks for suitable return on invested capital

PPPs

- A medium to long term contractual arrangement between public and private sector of equitable and bankable risk allocation aimed at measurable outputs
- Fundamental shift in service delivery from asset creation to service procurement

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PPPs in Cities

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Do Cities Need PPPs?

Direct correlation to national growth

- Urban infrastructure service delivery drives investment climate, global competitiveness and economic output
- Cities pay central role job creation and tax revenues for countries

Constant demand from urban population for continuous improvement in services

- Rapid urbanisation with half of the world population in cities
- □ Traditional form of procurement and service delivery would need re-think

Urban infrastructure projects need sustained and dedicated investment

- Municipal finances demonstrate volatility including exposure to political vagaries
- Inadequate public resources and revenue streams to fund mega capital projects
- Need for asset management and maintenance best practices
 - Absence of asset management planning and whole life costing

Constant need to innovate and implement contemporary technology

- Ability of PPPs to leverage private sector innovation and international best practices
- Capacity of private sector to keep pace with technology advancements

Why Cities are most difficult to implement PPPs?

□ Lack of Institutional Capacity

Local governments lack expertise to structure, negotiate and monitor PPP frameworks and rely on national governments and / or development agencies assistance

Willingness to charge rather than willingness to pay

Apprehension of local governments' political leadership to charge for efficient services / greenfield developments for social reasons despite citizens' willingness to pay

Credit worthiness and Fund raising ability

Local governments' inability to demonstrate ring fencing and debt servicing capabilities resulting in lack of access to private capital and other avenues (bonds, equity, pension funds etc.)

Stakeholder interactions

 Multiple stakeholders for projects necessitate complex structuring and interface issues resulting in delays and unattractiveness to private sector

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Why Cities are most difficult to implement PPPs?

Investor attraction

Returns from urban projects may not appeal to investors commensurate to the perceived risks and technological challenges

Systems and processes

Local governments lack the systems and processes (viz., accounting, project management) for monitoring of PPPs and contractual framework

Lack of Asset Information

Limited primary and up-to-date information on asset requiring extensive studies for information gathering

Imperatives to Success

Political Will

Need for consistent infrastructure strategy from elected officials

Enabling framework

- □ A law / policy to guide the framework
- Transparency in procurement
- A knowledge centre to drive the projects and build local capacity
- □ To empower local governments on decision making and implementation

Plan Ahead

Need for a long term demand planning to ensure sustained investment and available infrastructure capacity

Invest resources in project development

- Project structuring, risk assessment and allocation
- Reduces risk of failure, extended negotiations and costlier post mortem analysis

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Imperatives to Success

□ "What required" rather than "how done"

□ Ensure output based performance parameters

Community Involvement and Development

- □ Need for educating and involving local community at all stages of project
- Create opportunities for local business to participate and benefit from projects

Develop local financial markets

□ To help private sector tap local financial capital and minimize financing risks

PPP Examples

Examples

Royal Women's Hospital, Melbourne

Established PPP framework

-Partnerships Victoria

Detailed feasibility analysis and structuring process

-Options study, feasibility study and investment evaluation carried

- -12 15 months spent on studies and structuring
- Output based specifications
- -Helpdesk
- -Accommodation
- -Utilities
- -Vehicle parking
- -Garden maintenance
- -Pest control
- Performance based payment

Examples

Noida Toll Bridge, India

Inadequate risk assessment and structuring

-Structure of guaranteed return without assessing risk of cost overrun

Increase in procurement cost

-Loss of revenue due to demand shortfall being added to project cost

Improper incentivisation

- Concessionaire also given development rights in prime urban space

Increase in usage fees to users

-Contract provision passing on expenses to government and end users

Examples

TransJakarta Bus Rapid Transit, Indonesia

Unclear institutional framework and decision process

-Design and planning done without consultation resulting in design mistakes

-Limited capacity of TransJakarta

- Lack of roles allocation
- -SPV not given control on revenues from ticket sales
- -Lack of budget from parliament for planning
- -SPV not empowered to regulate traffic in BRT corridor
- Inadequate demand planning
- -Lack of feeder buses
- -Sub-optimal implementation of project

Alternate Financing

MMRDA, India

Leverage of land

-Marshland developed into financial centre

- Unlocking real estate value
- -Long term leases to developers

•Funding source for other urban infrastructure projects

- Lease revenue used to fund viability gap funding for urban transport projects

Other cities accessing alternate financing techniques – Seoul, Nagpur, Mumbai, Cairo, Istanbul, Capetown, Bogota Special entities for financing – IIFF (Indonesia), IIFCL (India), LLDF (Srilanka)

Studies for alternate financing – -Carbon credits for thermo technical rehabilitation of buildings in Ulaanbaatar -Increase land lease revenues, exploring JVs and PPPs in Kolkata -Performance based central funding – JNNURM program, India

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